### Format for the Aarhus Convention implementation report in accordance with Decision IV/4 (ECE/MP.PP/2011/2/Add.1)

The following report is submitted on behalf of <b>ROMANIA</b> in			Deleted:	
accordance with decisions I/8			Deleted: Signatory]	[name of the Party or the
Name of officer responsible for	Dorina Mocanu, Director of Directorate for	C	Signatory	
ubmitting the national report:	Impact Assessment and Pollution Control		<b>Deleted: ¶</b> Camelia Hintea	
Signature:		C	Camena Hintea	
Date:	<u>29.01.2021</u>		Deleted: 15.03.2017	
Implementation report				
Implementation report				
Please provide the following d	letails on the origin of this report			
Party: Romania				
National Focal Point:				
Full name of the institution:				
Ministry of Environment, Waters and Forests, ROMANIA				
Name and title of officer: Dorina Mod	canu,	C		
Director of Directorate for Impact Assessment and Pollution Control		$\leq 5$	Deleted: General	
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Full name of the institution: Ministry Environment, <u>Waters and Forests</u> , ROMANIA	of			
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#### I. Process by which the report has been prepared

Provide a brief summary of the process by which this report has been prepared, including information on the type of public authorities that were consulted or contributed to its preparation, how the public was consulted and how the outcome of the public consultation was taken into account, as well as on the material that was used as a basis for preparing the report.

The implementation report was completed by the Ministry of Environment, Waters and Forests		Formatted: Font color: Auto
	4	 Formatted: Font: Not Italic, Font color: Auto
The elaboration and consultation process undertaken for the NIR is provided below:		Formatted: Right: 0,04 cm, Space After: 6 pt
<u>August – October</u> 2020 – first draft ready based on the input received from Governmental authorities and other public/private entities.		 Deleted: September
November 2020 – January 2021 consultation on the first draft with the public- NGOs and the public authorities.		 Deleted: October -
January 2021 - final report preparation based on the above mentioned consultation.		 Deleted: December 2020-
1 February 2021 – submission of the NIR for 2017-2020		 Deleted: ¶

## II. Particular circumstances relevant for understanding the report

Report any particular circumstances that are relevant for understanding the report, e.g., whether there is a federal and/or decentralized decision-making structure, whether the provisions of the Convention have direct effect upon its entry into force, or whether financial constraints are a significant obstacle to implementation (optional).

Romania is a unitary state. The public administration of the administrative - territorial units is based on decentralised local autonomy. Romania signed the Aarhus Convention on 25 June 1998 and ratified it under Law No. 86/2000, enacted on 11 July 2000.

According to article 11, paragraph (2) of the Romanian Constitution, the ratified treatises are part of the national law. Therefore, the Convention provisions have direct effect upon its coming into force. It needs to be underlined that transposition of the EU legislation in this field (Directive of the European Parliament and Council no.2003/4/EC of 28 January 2003 on public access to environmental information and repealing Council Directive 90/313/EEC and European Parliament and Council Directive No 2003/35/EC providing for public participation *in respect of the drawing up of certain plans and programmes relating to the environment and amending with regard to public participation and access to justice Council Directives 2011/92/UE and 96/61/EC)*\_also facilitated, inter alia, the implementation of this Convention.

According to article 20 of the Romanian Constitution, as amended, the Constitutional provisions on the rights and liberties of Romanian citizens are in accordance with the Universal Declaration on Human Rights and with all the other treaties to which Romania is a Party. The ratified treaties on fundamental human rights prevail when there is *disagreement* between them and the national legislation, except in cases when the Romanian Constitution and laws contain more favourable provisions.

Emergency Government Ordinance (OUG) No. 195/2005 on environmental protection, approved by Law 265/2006, as amended - the framework environmental law on environmental protection provides principles like: access to environmental information, public participation to environmental decision\_making process and access to justice in environmental issues.

Based on the provisions of this law, the central and local public authorities provide the public information and public participation to the decision\_making process, in accordance with the Aarhus Convention.

Access to justice is also ensure by Law No. 554/2004 on administrative litigation, as subsequently

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Government Decision (GD) No. 878/2005 on public access to environmental information has an important role in establishing the institutional framework for the implementation of the Convention into national legislation. Every local and central public authority has set up an office that provides and disseminates environmental information.

Law no 292/2018 on environmental impact assessment for certain public or private projects provides for public participation in the EIA procedure for public and private projects likely to have significant effects on the environment and also for access to justice in accordance with the Directive 2011/92/UE, as amended. In this way, the 3<sup>rd</sup> Pillar of the Aarhus Convention is implemented in Romanian legislation related to the EIA decision making process.

#### III. Legislative, regulatory and other measures implementing the general provisions in article 3, paragraphs 2, 3, 4, 7 and 8

List legislative, regulatory and other measures that implement the general provisions in article 3, paragraphs 2, 3, 4, 7 and 8, of the Convention.

Explain how these paragraphs have been implemented. In particular, describe:

(a) With respect to **paragraph 2**, measures taken to ensure that officials and authorities assist and provide the required guidance;

The basic principles, provided by Government Emergency Ordinance (GEO) No.195/2005, approved by Law 265/2006, are implemented by the subsequent legislation.

The subsequent legislation (e.g., strategic environmental assessment (SEA), environmental impact assessment (EIA), permitting, etc.) provides methodologies of ensuring public access to environmental information, public participation in the decision\_making and access to justice in environmental issues.

GD No.878/2005 on public access to environmental information, and Ministerial Order (OM) No. 1182/2002 on approving the Methodology for managing and providing environmental information held by the environmental public authorities, provide the framework for the implementation of the above responsibilities. Public authorities must support the public seeking access to environmental information by providing lists and registers with environmental information.

All the environmental public authorities (MEWF, NEPA, LEPA) have websites where environmental information is made available to the public and regularly updated. These websites make available the texts of international acts to which Romania is a Party, as well as the relevant national legislation and contact data for the public to be able to submit petitions and question request by the public.

Public Participation during the elaboration process of regulations is provided in compliance with Law No.52/2003 on decisional transparency in public administration, as amended. Website publications include draft regulations, decisions, ordinances, giving the public an opportunity to actively participate in developing them. The environmental protection agencies organise<u>monthly</u> or on specific cases, public conferences with wide mass-media access, in order to inform on the latest information in the environmental protection field.

In 2019, in order to raise awareness regarding public access to information, MEFW elaborated a Guide for public authorities regarding access to environmental information. The Guide was made available to the public authorities and it was published on the webpage of the MEFW (http://www.mmediu.ro/app/webroot/uploads/files/Ghid%20pentru%20autoritati%20publiceacces%20la%20informatia%20de%20mediu.pdf). In 2020, the guide was also published on the website of other public institutions (ministries of the Romanian Government, prefectures of several counties, national authorities responsible for water management, natural protected areas, Formatted: Body text , Font: 10 pt

Danube Delta Biosphere Reverse Administration, the national and local agencies for environmental protection, the environmental guard, the public health authority, several national research and development institutes). Also, paper copies of the guide were made available to the public and were also distributed to other ministries and to LEPAs.

Trainings organized by the MEWF during 2014-2016 and 2019 included specific Aarhus issues. For example, the definition of environmental information was presented in detail in order for the public institutions to understand that they hold environmental information. Other issues were discussed, like the definitions for public and public concerned, access to information, ground for refusing a request for environmental information, public participation, the meaning of the expression "adequate, timely and effective manner", access to justice, etc. Also, findings on the communications of the Compliance Committee related to informing the public concerned (ACCC/C/2009/41, ECE/MP.PP/2011/11, ACCC/C/2012/68, ECE/MP.PP/C.1/2014/5, ACCC/C/2007/22. ECE/MP.PP/C.1/2009/4/Add.1, ACCC/C/2009/43, ECE/MP.PP/2011/11/Add.1, ACCC/2006/16, ECE/MP.PP/2008/5/Add.6, ACCC/C/2011/61, ECE/MP.PP/C.1/2013/13, ACCC/C/2008/24, ECE/MP.PP/C.1/2009/8, ACCC/C/2010/50, ECE/MP.PP/C.1/2012/11, ACCC/C/2008/24, ECE/MP.PP/C.1/2009/8/Add.1, ACCC/C/2010/50; ECE/MP.PP/C.1/2012/11) and European Court of Justice cases relevant for the application of the Aarhus Convention in Romania (C-416/10, C-216/05) were part of the curricula of the trainings.

In 2018, MEWF organised a round table with other central public authorities in order to disseminate the findings of the Decision VI/8h of the Meeting of the Parties on compliance by Romania with its obligations under the Convention.

(b) With respect to **paragraph 3**, measures taken to promote education and environmental awareness;

GEO No. 195/2005, approved by Law No. 265/2006 as amended contains several provisions in this regard:

- Article 4, letter p) contains provisions regarding environmental public education and awareness of environmental protection and public participation in decision making on environmental issues
- Article 74, para. (2) letter <u>m</u>) sets the right of a representative of non-governmental organisations in a region to be a member in the Regional Committee for Environmental protection,
- Article 75, letter n) provides that central public authorities ensure the implementation and elaboration of programs and the preparation of educational publications on environmental protection.
- Article 85 provides the following for the central public authority for education and research to ensure the following:
  - >To adapt the educational plans and programmes at all levels, for assimilating the notions and principles of environmental protection (letter a).
    - >To promote studies and research programmes according to the priorities set by the central environmental public authority (letter b)
      - >To develop educational programmes aimed at developing environmentally responsible behaviours (letter c)

The public information and education system consists in:

- Publication of guidelines;

-ecological education at all levels;

-collaboration between the Local Environmental Protection Agencies, NGOs and the local public administration in developing environmental projects;

-set up of an information office in every LEPA;

- -publication periodical reports on the state of the environment (EPA);
- -environment/ecology education plan for the middle and high school, to be subsequently developed by some universities where environmental protection is part of the curricula

-special ecological education programmes in certain so-called "eco-schools".

Based on Law No. 52/2003 <u>republished</u>, on the transparency of the decision-making process within public administration, the public has the right to express opinions and comments on the draft regulations and consequently, it is better informed and more aware of the legislation and

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In 2019, MEFW elaborated a flyer for the public regarding access to environmental information, that was published on the webpage of the MEFW (http://www.mmediu.ro/app/webroot/uploads/files/Pliant%20pentru%20public%20-acces%20la%20informatia%20de%20mediu.pdf).

(c) With respect to **paragraph 4**, measures taken to ensure that there is appropriate recognition of and support to associations, organizations or groups promoting environmental protection;

The Romanian Constitution guarantees the following:

• freedom of expression under Article 30;

• the right to information under Article 31;

right of association under Article 40;

Government Emergency Ordinance (GEO) No. 195/2005 approved by Law No. 256/2006, as amended, provides the following:

the right of any person to associate in environmental protection organisations (Article 5 letter (b));

• the right of any person to address, directly or through environmental protection organisations, to the administrative and/or judicial authorities regarding environmental matters whether a damage was caused or not (Article 5 letter (d));

•\_\_\_\_The access to justice in environmental matters for the nongovernmental organisations (Article 20 (6));

 The consultation of non-governmental organisations at least once a year, by the central environmental authority in order to establish the environmental protection strategy (Article 75 letter (1)).

The Government Ordinance No.26/2000 on associations and foundations amended by Government Ordinance No.37/2003 sets the legal national framework for NGO recognition. On the MEWF, and NEPA website, respectively, the public may access all the necessary information in order to contact the NGOs registered at the Ministry of Justice as being active in environmental protection field, including: the name of the NGO and manager, the address, phone number, fax number, email address and website.

Website: http://www.mmediu.ro/beta/transparenta/ong-uri/

(d) With respect to **paragraph 7**, measures taken to promote the principles of the Convention internationally; including:

(i) Measures taken to coordinate within and between ministries to inform officials involved in other relevant international forums about article 3, paragraph 7, of the Convention and the Almaty Guidelines, indicating whether the coordination measures are ongoing;

(ii) Measures taken to provide access to information at the national level regarding international forums, including the stages at which access to information was provided;

(iii) Measures taken to promote and enable public participation at the national level with respect to international forums (e.g., inviting non-governmental organization (NGO) members to participate in the Party's delegation in international environmental negotiations, or involving NGOs in forming the Party's official position for such negotiations), including the stages at which access to information was provided;

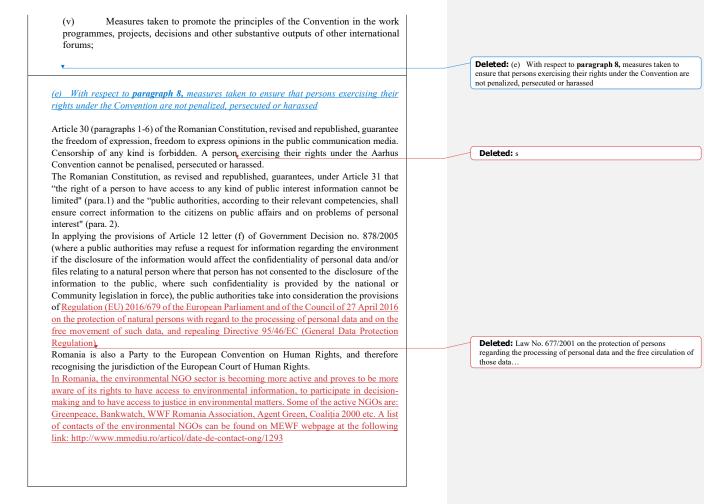
(iv) Measures taken to promote the principles of the Convention in the procedures of other international forums;

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#### IV. Obstacles encountered in the implementation of article 3

Describe any **obstacles encountered** in the implementation of any of the paragraphs of article 3 listed above.

#### Obstacles:

- · the fluctuation of the personnel responsible with environmental information;
- insufficient personnel responsible with administrating the web pages;
- insufficient personnel with legal training within the environmental authorities;
- lack of financial resources for Article 3, paragraph 3.

## V. Further information on the practical application of the general provisions of article 3

Provide further information on the **practical application of the general provisions of** article 3.

The practical implementation of the general provisions is ensured by the application of the following regulations:	
<ul> <li>Emergency Government Ordinance No. EGO 195/2005 on environmental protection, approved and amended by Law No. 265/2006;</li> </ul>	
- Law No. 544/2001 on free access to public information;	
<ul> <li>Government Decision no. 878/2005 on access to environmental information;</li> </ul>	
- Law no. 292/2018 on environmental impact assessment for certain public	Deleted: Government Decision
or private projects.	Deleted: 445
<ul> <li>Government Decision no.1076/2004 on environmental assessment for plans and programmes; GD no. 564/2006 on the framework of</li> </ul>	Deleted: 09
public participation in elaborating certain plans and programmes	Deleted: establishing the framework for
related to the environment;	Deleted:
<ul> <li>Law No. 554/2001 on <u>administrative litigation;</u></li> <li>Subsequent legislation.</li> </ul>	 Deleted: administrative contentious
Government Decision no. 878/2005 on access to environmental information was adopted under the Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters, signed at Aarhus on 25 June 1998, and ratified by Law No. 86/2000. According with article 1 and 2, the GD No.878/2005 guarantees the right to access to environmental information held by the public authorities and sets out the conditions, basic terms, and practical arrangements in exercising it. The environmental information is progressively made available and disseminated gradually, so as to reach systematic accessibility and as broad	
dissemination as possible.	
L 292/2018 implements all three pillars of the Aarhus Convention în relation to the environmental	
impact assessment. The law includes the procedural details, like terms for public participation and authorities input in environmental impact assessment.	

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Give relevant website addresses, if available:

Ministry of Environment, Waters and Forests (MEWF): www.mmediu.ro;

National Environmental Protection Agency (NEPA): www.anmp.ro;

The Government of Romania: <u>www.gov.ro.</u>

article 3

- The new internet addresses of the environmental protection agencies:
  - 1. EPA Arad <u>http://apmar. anpm. ro/</u>
  - 2. EPA Arges http://apmag. anpm. ro/
  - 3. EPA Alba http://apmab.anpm.ro/
  - 4. EPA Bacau http://apmbc.anpm.ro/
  - 5. EPA Botosani <u>http://apmbt.anpm. ro/</u>
  - 6. EPA Bucuresti http://apmbuc.anpm.ro/
  - 7. EPA Bihor http://apmbh.anpm.ro/
  - 8. EPA Bistrita Nasaud http://apmbn.anpm.ro/
  - 9. EPA Brasov http://apmbv. anpm. ro/
  - 10. EPA Braila http://apmbr.anpm.ro/

11. EPA Buzau http://apmbz. anpm. ro/ 12. EPA Caras - Severin <u>http://apmcs.anpm. ro/</u> 13. EPA Calarasi http://apmcl.anpm.ro/ 14. EPA Cluj http://apmcj.anpm.ro/ 17. EPA Constanta <u>http://apmct.anpm.ro/</u>
16. EPA Covasna <u>http://apmcv.anpm.ro/</u> 17. EPA Dambovita http://apmdb.anpm. ro/ 18. EPA Dolj http://apmdj.anpm.ro/ 19. EPA Galati http://apmgl. anpm.ro/ 20. EPA Giurgiu http://apmgr.anpm.ro/ 21. EPA Gorj http://apmgj.anpm.ro/ 22. EPA Harghita http://apmhr.anpm.ro/ 23. EPA Hunedoara http://apmhd. anpm. ro/ 24. EPA Ialomita http://apmil.anpm.ro/ 25. EPA Iasi http://apmis.anpm.ro/ 26. EPA Ilfov http://apmif.anpm. ro/ 27. EPA Maramures http://apmmm.anpm.ro/ 28. EPA Mehedinti http://apmmh.anpm.ro 29. EPA Mures http://apmms.anpm.ro/ 30. EPA Neamt http://apmnt.anpm.ro/ 31. EPA Olt http://apmot.anpm. ro/ 32. EPA Prahova http://apmph. anpm. ro/ 33. EPA Satu - Mare http://apmsm. anpm. ro/ 34. EPA Salaj http://apmsj.anpm.ro/ 35. EPA Sibiu http://apmsb.anpm.ro/ 36. EPA Suceava http://apmsv.anpm.ro/ 37. EPA Teleorman http://apmtr.anpm.ro/ 38. EPA Timis http://apmtm. anpm. ro/ 39. EPA Tulcea http://apmtl.anpm. ro/ 40. EPA Vaslui http://apmvs.anpm.ro/ 41. EPA Valcea http://apmvl.anpm.ro/ 42. EPA Vrancea http://apmvn.anpm.ro/

#### VII. Legislative, regulatory and other measures implementing the provisions on access to environmental information in article 4

List legislative, regulatory and other measures that implement the provisions on access to environmental information in article 4.

Explain how each paragraph of article 4 has been implemented. Describe the transposition of the relevant definitions in article 2 and the non-discrimination requirement in article 3, paragraph 9.

Government Decision no. 878/2005, Article 1 (1) on public access to environmental information "ensure the right of access to environmental information held by or for the public authorities and sets the conditions, basic terminology and ways of exercising this right".

Ministerial Order No. 1182/2002 establishes the methodology for managing and providing environmental information held by the environmental public authorities. Government Decision no. 878/2005 is the special normative act that regulates access to environmental information and is complementary with the provisions of Law No. 544/2001 which, mentions in Article 15, that the access of mass media to public interest information is guaranteed and that the collection and dissemination of information by the mass media is a concrete way of guaranteeing the right of the citizens to access to any such public information. The public authorities have the obligation to organise regular press conferences periodically and to disseminate public interest information, usually once per month.

As mentioned above, the Aarhus Convention has become part of the national legislation based on results of its ratification. Thus, Articles 2 and 3, paragraph (9) apply accordingly.

Government Emergency Ordinance (GEO) No.195/2005, approved by Law No.265/2006 as subsequently amended, stipulates that the environmental protection authorities guarantee the access to information, public participation in decision-making and access to justice in environmental matters according to the Aarhus Convention, ratified by Law 86/2000.

Article 2 of GD No.878/2005 provides definitions to "environmental information", "public authorities", "information held by a public authority, "information held for a public authority", "the applicant" and "public".

The non-discrimination requirement was included in the definition of "the applicant" in Article 2 of GD 878/2005.

Also, and in particular, describe:

(a) With respect to **paragraph 1**, measures taken to ensure that:

(i) Any person may have access to information without having to state an interest;

Article3 (3) of GD No. 878/2005 stipulates that "The public authorities are required to make available the environmental information held by or for them to any applicant, at his request and without him having to state an interest".

According with the provision of Law No. 544/2001 on free access to public information, an applicant has to mention his/her name, in order to receive an answer a request has to include: the applicant's name, surname, signature and the address where the answer will be sent to. The application/request can be sent also electronically (Article 7 (3) of Law No. 544/2001).

(ii) Copies of the actual documentation containing or comprising the requested information are supplied;

(iii) The information is supplied in the form requested;

Article 6 (1) of GD No. 878/2005 states that "if the applicant requests the public authority to make the environmental information available in a specific form or format, including copies, the public authority shall make the information available in the requested form or format, except if:

\_\_\_\_\_it has already been made available to the public, under Articles 20 - 25, in a

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different/another form or format that is easily accessible to the applicant, or: - it is reasonable for the public authority to make it available to the public in a different form or format, in which case reasons it shall be given for making it available in that form or format."

(b) Measures taken to ensure that the time limits provided for in **paragraph 2** are respected;

Article 4 of GD No. 878/2005 stipulates that "the environmental information is made available to the applicant, considering the term specified by the latter, as soon as possible or at the latest within one month after the receipt of request." The same Article states that the public authority has to respond to a request for information within one month of receiving the application, except in cases where the volume or complexity of the information require up to two months. In such cases, the applicant shall be informed as soon as possible and before the one\_month deadline is out, on the extension of the answering time and the reasons justifying the delay.

#### (c) With respect to **paragraphs 3 and 4**, measures taken to:

#### (i) Provide for exemptions from requests;

The legal framework for such exceptions from the obligation to provide public interest information is set under Law No. 544/2001 on access to public information and GD No. 878/2005 on access to environmental information:

Article 12 of Law No. 544/2001 provides that the following information shall be exempted from the free access of the citizens:

- *a)* The information in the field on national defence, public safety and public order, if listed as classified information, according to the law;
- b) The information on the deliberations of the authorities, as well as those that concern the information regarding the economic and political interests of Romania, if they belong to the category of classified information, according to the law;
- c) The information on commercial or financial activities, if their publicity may affect the right to intellectual or industrial property, or the principle of loyal competition, according to the law;
- d) information on personal data, according to the law;
- e) information on procedure during a criminal or disciplinary investigation, if the result of the investigation, discloses confidential sources or threatens the life, the bodily integrity, or the health of a person following the investigation that has been completed or is in progress;
- information on legal procedures, if publicity could affect the conduct of a fair trial of the legitimate interest of any of the parties involved in the trial;
- g) information the publication of which might endanger the juvenile protection measures.

Information that favours or dissimulates infringement of the law by a public authority or institution may not be listed in the category of classified information and shall be considered public interest information.

Article 11 (1) of GD No. 878/2005 states the following:

- "Public authorities may refuse an environmental information request application if:a) the requested information is not held by or for the public authority receiving the application. In this case, if the public authority to which the request was addressed knows that the information is held by or for another public authority, it shall forward the application to that public authority as soon as possible, but no later than 15 days of receiving it, and shall inform the applicant accordingly;
  - b) the request is manifestly unreasonable;
  - c) the request is formulated in too general <u>a manner</u>, in consideration of Article 5;
     d) the request <u>concerns</u> materials in the course of preparation/completion or data still being processed;
  - e) the request <u>concerns</u> the internal communication system, in consideration of satisfying the public interest in the provision of information. "

Also, Article 12 of GD No.878/2005 establishes the special situations where an environmental information request application may be rejected. They coincide with those listed under Article 4 para (4) letters a) - h) of the Aarhus Convention.

In each individual case, the public interest served by disclosure is analyzed in relation to the interest satisfied by keeping it confidential (Article <u>12</u> (3) of GD 878/2005). The reasons for rejection are restrictively interpreted, taking into account, for each individual

case, the satisfaction of public interest served by disclosure of the information (Article  $\frac{12}{12}$ 

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#### Ensure that the public interest test at the end of paragraph 4 is applied;

To satisfy public interest, the Romanian legislation stipulates that the reason for refusal or to reject of a request should be restrictively interpreted, taking into account, for each individual case, the satisfaction of public interest by disclosure of the information (Article 12 (2) of GD 878/2005).

Public authorities may not reject an information request application regarding environmental emissions, invoking the reasons under <u>Article 12</u>, para. 1, letters (a), (d), (f), (g) and (h) of GD. No. 878/2005. This refers to:

- a) confidentiality of the public authority procedures, when provided by the legislation in force;
- b) confidentiality of commercial or industrial information where such confidential is
  provided by the national or community legislation in force on protecting legitimate
  economic interests, including the public interest in maintaining statistical
  confidentiality and tax secrecy;
- c) confidentiality of personal data and/or files relating to a natural person if that person has not consented to the disclosure of the information to the public, where such confidentiality is provided by the national or community legislation in force.
- d) the interests or the protection of any person providing the requested information on a voluntary basis, when that party is not legally obliged to, cannot legally be made to provide the information, except where that person consented to disclose that information;
- <u>e)</u> the protection of the environment referred to in such information, such as the location of rare species.

In 2018, the legislation for environmental impact assessment changed, with the occasion of transposing the amended Environmental Impact Assessment (EIA) Directive (2014/52/EU). Romania adopted Law no. 292/2018 on the impact assessment of certain public and private projects on the environment. According to Article 29, para. (2) and (3) from this new law, when a request for information might affect the intellectual property rights or the confidentiality of commercial and industrial information, the competent authority shall interpret the reason to refuse in a restrictive manner, giving priority to satisfying the public interest by sharing the part of the public interest was taken into consideration.

## (d) With respect to **paragraph 5**, measures taken to ensure that a public authority that does not hold the environmental information requested takes the necessary action;

If the public authority applied to knows that the information is held by or for another public authority, it shall forward the application to that public authority as soon as possible, but no later than 15 days of receiving it, and shall inform the applicant thereof, as established under Article 11 (1), letter (a), of GD No. 878/2005. According to Article 7 of GD 878/2005 provides for all public authorities to keep public registers containing the type of environmental information held by them.

(c) With respect to paragraph 6, measures taken to ensure that the requirement to separate out and make available information is implemented;

Article 15 (1) GD No. 878/2005 states that: "the environmental information held by or for the public authorities, which has been requested by an applicant, shall be made available in part where it is possible to separate out from any information covered by Article 11 para. (1) letter d and e) or Article 12, para.(1), from the rest of the information requested".

(f) With respect to **paragraph 7**, measures taken to ensure that refusals meet the time limits and the other requirements with respect to refusals;

According to the provision of paras. 2 and 3 of Article 15 of GD 878/2005, partial or total rejection of an environmental information request application shall be communicated to the applicant within a month of receiving the application, except for the cases when the complexity

of information requires a longer period - 2 months.

(g) With respect to **paragraph 8**, measures taken to ensure that the requirements on charging are met.

In accordance with Article 29 of GD No.878/2005 on public access to environmental information, access to any public lists or registers prepared and made available to the public, and viewing or consulting the requested information on site shall be free of charge.

Under OUG No.70/2009 amending certain regulations on non-fiscal fees and tariffs, Article 30 and 31 of GD No.878/2005 have been repealed. Environmental protection agencies do not collect tariffs for information provision, and information is made available to the public in accessible formats.

#### VIII. Obstacles encountered in the implementation of article 4

Describe any **obstacles encountered** in the implementation of any of the paragraphs of article 4.

Whenever it is a matter of the confidentiality of commercial and financial data, it is difficult to decide and to balance, in each case, and trade off public and private interest on a case-by-case basis. Regarding the EIA procedure, when a request for information might affect the intellectual property rights or the confidentiality of commercial and industrial information, the competent authority shall interpret the reason to refuse in a restrictive manner, giving priority to satisfying the public interest by sharing the part of the information that can be made public. Also, the authorities have to explain the way in which the public interest was taken into consideration.

## IX. Further information on the practical application of the provisions of article 4

Provide further information on the **practical application of the provisions on access** to information in article 4, e.g., are there any statistics available on the number of requests made, the number of refusals and the reasons for such refusals?

Every environmental protection agency has a public relations department and registers for recording the applications received and the deadline for their resolution. The National Environmental Protection Agency prepares a monthly national report on the environmental information request applications received, based on the reports received from the local agencies. This report is available on the NEPA website, <a href="http://www.anpm.ro/informatii-privind-mediul">http://www.anpm.ro/informatii-privind-mediul</a>. Each local environmental protection agency has its own statistics regarding the number of applications received, the number of refusals and reasons thereof. Every local environmental protection agency also has a on its website a link to the NEPA website.

- The areas referred to in the requests for information included:
- environmental factor status: air, water, soil, biodiversity;
- activities with potential impact on the environmental factors: waste generation/management, energy production, raised level of noise activities, the management of chemicals substances;
- the health effects of environmental pollution;

legislative measures, plans, projects;
 regulatory acts issued by environmental authorities.

## X. Website addresses relevant to the implementation of article 4

Give relevant website addresses, if available:

#### www.mmediu.ro

- www.anpm.ro
- The web addresses of the local environmental protection agencies were listed under VI.

#### XI. Legislative, regulatory and other measures implementing the provisions on the collection and dissemination of environmental information in article 5

List legislative, regulatory and other measures that implement the provisions on the collection and dissemination of environmental information in article 5.

Explain how each paragraph of article 5 has been implemented. Describe the transposition of the relevant definitions in article 2 and the non-discrimination requirement in article 3, paragraph 9. Also, and in particular, describe:

GD No.878/2005 ensures, in Chapters 5 and 6, the methods for gathering and disseminating environmental information.

The relevant definitions are provided in Article 2 of GD No. 878/2005 on public access to environmental information:

The non-discrimination requirement was included in the definition of "the applicant" in Article 2 of GD 878/2005).

(a) With respect to **paragraph 1**, measures taken to ensure that:

(i) Public authorities possess and update environmental information;

Article 28 (1) of GD No.878/2005 provides for the public authorities to ensure "as far as is within their power to the extent possible, that any environmental information that is compiled by them or on their behalf should be updated, accurate and comparable. "

(ii) There is an adequate flow of information to public authorities;

Section 2 of MO 1182/2002 - Active Flow of environmental information - sets out the requirements to ensure an effective flow of information at every level of environmental authority. In regard to this aspect, the environmental authorities have to perform the following tasks:

To compile, in an accurate and timely manner, environmental information consisting of reports, registers, etc, to submit this information in electronic format to the central public environmental protection authority and to make it available on the Internet;
 To submit the forms to be filled in by the other public authorities that hold environmental information and gather and compile their responses;

• "To disseminate the regulations and procedures regarding the information management to other authorities with environmental responsibilities.

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(iii) In emergencies, appropriate information is disseminated immediately and without delay;

Article 24 of GD No.878/2005 contains provisions on emergencies situations:

"In the event of an imminent threat to human health or the environment, whether caused by human activities or due to natural causes, the public authorities shall disseminate the information held by or for them which could enable the public likely to be affected to undertake measures to prevent or mitigate harm arising from the threat, immediately and without delay."

(b) With respect to **paragraph 2**, measures taken to ensure that the way in which public authorities make environmental information available to the public is transparent and that environmental information is effectively accessible;

According to Article 7 (1) of GD No. 878/2005, "in order to facilitate the access of any person to environmental information, public authorities are required to support the public in seeking access to information and to ensure public access to the list with public authorities holding environmental information. The same regulation contains provisions on the practical arrangements to ensure that the right of access to environmental information can be effectively exercised.

These arrangements include:

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- designating persons in charge with disseminating information, on the specialised compartments for information and public relations;
- establishing and maintaining the spaces and other facilities for the viewing of the requested information;
- making available to the public the registers or lists of environmental information they hold, or creating information points with precise indications on where the environmental information held by the public authorities can be found.

According to Article 8 of GD No.878/2005, public authorities shall inform the public on their rights provided from this regulation, provide guidance and support the public, as follows:

- by posting the rights of the public on the internet;
- by making available brochures on the rights of the public.

(c) With respect to **paragraph 3**, measures taken to ensure that environmental information progressively becomes available in electronic databases which are easily accessible to the public through public telecommunications networks;

Article 20 (1) of GD No.878/2005 stipulates that "public authorities shall organise the dissemination of environmental information and the information regarding their activities especially by using computerised telecommunication and/or electronic technology."

Paragraph 2 of the same article provides that environmental information becomes accessible to the public in electronic databases that can be easily accessed through public telecommunication networks".

Based on the above provisions, a national environmental information database has been established.

The structure of this database includes:

- the national environmental or environment-related legislation;
- the community environmental or environment-related legislation;
- the international treaties, conventions and agreements;
- the environmental or environment-related strategies and policies;
- the environmental or environment-related plans and programmes;
- the reports;

• the monitoring data or summary data for activities that do or may affect the environment;

- the permits, agreements and approval for activities with a significant impact on the environment;
- the environmental impact studies and risk assessments for environmental elements.

The list of public authorities that hold environmental information and the list of environmental information held by the public authorities can be found on the NEPA's website. These lists are

#### updated on an annual basis.

A national electronic database, with the project likely to have significant impact on the environment submitted to the permitting procedure (EIA Database) can also be found on the NEPA's website. This database contains information on every step of the permitting procedure, including references on public participation, (public announcements, public debates).

## (d) With respect to **paragraph 4**, measures taken to publish and disseminate national reports on the state of the environment;

According to Article 23 of GD No.878/2005, the environmental public authorities have the obligation to publish the state of the environment reports for the local, and national levels. The latest national Report on the state of the environment was finalised by the NEPA in 2019 and is available on their website.

Moreover, the NEPA website displays National inventory report emissions of atmospheric pollutants, at link: http://www.anpm.ro/rapoarte-si-informari-la-nivel-national/-/asset\_publisher/NxJUyAh78Q9m/content/raport\_privind\_inventarul\_na%C5%A3ional\_de\_em\_isii\_de\_poluan%C5%A3i\_atmosferici?\_101\_INSTANCE\_NxJUyAh78Q9m\_redirect=http%3A %2F%2Fwww.anpm.ro%2Frapoarte-si-informari-la-nivel-

national%3Fp p\_id%3D101\_INSTANCE\_NxJUyAh78Q9m%26p\_p\_lifecycle%3D0%26p\_p\_ state%3Dnormal%26p\_p\_mode%3Dview%26p\_p\_col\_id%3Dcolumn\_ 2%26p\_p\_col\_count%3D1&redirect=http%3A%2F%2Fwww.anpm.ro%2Frapoarte-si-

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National Air Quality Monitoring Network (RNMCA)\_includes 14<u>8</u> stations for continuous monitoring of air quality, which have equipment for automatic measurement of the following air pollutants: sulphur dioxide (SO2), nitrogen oxides (NO2 / NOx), carbon monoxide (CO), ozone (O3) particle matter (PM10 and PM2.5), benzene (C6H6) heavy metals (lead, cadmium, nickel, arsenic, mercury), polycyclic aromatic hydrocarbons.

Air quality data are collected and transmitted to public information panels, and after <u>primary</u> validation <u>in county centers they</u> are submitted for evaluation and certification to the Air Quality Evaluation Center.

#### www.calitateaer.ro

http://www.anpm.ro/reteaua-nationala-de-monitorizare-a-calitatii-aerului/-

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#### (e) Measures taken to disseminate the information referred to in **paragraph 5**;

According to Article 22 of GD No.878/2005, "Environmental information made available to the public and actively disseminated must always be updated and include at least:

- the texts of international treaties, conventions and agreements to which Romania is a Party, as well as the local, regional, national or community environmental or environment-related legislation;
- the environment-related policies, plans, and programmes;
- the progress reports on the implementation of documents and instruments provided

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under letters a) and b), when developed and held in electronic format by the public authorities; the state of the environment reports;

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- the monitoring data or summary data for activities that do or may affect the environment;
- the environmental permits, agreements and authorizations for activities with significant effects on the environmental;
- the environmental impact studies and risk assessments concerning environmental elements, or indication of where such information may be requested or found." •

See also the answer to the question on paragraph\_3.

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(f) With respect to **paragraph 6**, measures taken to encourage operators whose activities have a significant impact on the environment to inform the public regularly of the environmental impact of their activities and products;

The Environment Protection Law established that:

- the operators have the obligation to ensure the records of the result and shall inform the
  competent environmental authorities on the self-monitoring results of pollutant
  emissions and the threats or the accidents that occurred. The operators shall also inform
  the competent authorities and the public in case of accidental polluting discharges or
  major accidents.
- the operators whose activities have significant impact on the soil or subsoil shall inform the competent environmental authorities and the other authorities on any accident situation which put in danger the environment and to operate for the reconstruction of it.

Under Article 26 of GD No.878/2005, the operators whose activities have a significant environmental impact shall inform the public, on a quarterly basis, on the environmental consequences of their activities/products, by posting the information on their website and other means of communication.

(g) Measures taken to publish and provide information as required in paragraph 7;

The State of the Environment Report is published annually on the NEPA website and <u>is</u> available to the public and to other authorities that need to take into consideration this information in developing polities and identifying areas for future improvement. MEWF and NEPA have promoted brochures regarding access to information and relevant access to justice. Annually, the National Statistics Institute publishes the Statistical Yearbook with a special chapter on the geography, meteorology and environment, including information on: natural resources (protected areas, biosphere reservations, national and major natural parks, secured water resources), the quality of environmental factors (ground water quality, trees defoliation), protection measures (environmental protection investment, current internal expenses on environmental protection). The Yearbook is a public document and may form the basis of policy development for the ministries.

(h) With respect to **paragraph 8**, measures taken to develop mechanisms with a view to ensuring that sufficient product information is made available to the public;

In December 2009 Regulation (EC) No. 1221/2009 of the European Parliament and Council on the voluntary participation by organisations in a Community eco-management and audit scheme (EMAS), repealing Regulation (EC) No. 761/2001 and Commission Decisions 2001/681/EC and 2006/193/EC, known as <u>Regulation EMAS III</u>, was published in the Official Journal of the European Union L342 of 22.12.2009.

In the period 2017-2018, following the publication of the third edition of the EN ISO 14001 standard (ISO 14001: 2015), the EMAS III Regulation was amended by Annexes I-IV by the adoption of the Regulation (EU) 2017 / 1505 and Regulation (EU) 2018/2026 by the European Commission.

EMAS - allows the voluntary participation of organisations in <u>all the business sectors</u>, whether public or private, wishing to continuously improve their environmental performance and promote the provision of information to the public and other stakeholders on the environmental performance of the activities, services and products that obtained EMAS registration, by publishing the environmental declaration.

The national legal framework for EMAS includes:

- Government Decision No. 57 of 26 January 2011 on setting up measures to ensure the implementation of the provisions of Regulation (EC) No. 1221/2009 of the European Parliament and Council of 25 November 2009 on the voluntary participation by organisations in a Community eco-management and audit scheme (EMAS), repealing Regulation (EC) No. 761/2001 and Decisions 2001/681/CE EC and 2006/193/EC of the Commission;
- Order No. 1541 of 6 June 2011 approving the Rules of Organisation and Operation

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of the EMAS Committee and EMAS Office;

Order No. 2086 of 17 August 2011 approving the Registration Procedure for the community eco-management and audit system - EMAS.

Romania adopted GD No.661/2011 on establishing measures to ensure the national implementation of the provisions of the Regulation of the European Parliament and Council (EC) No. 66/2010 of 25 November 2009 on the EU eco-label.

The EU Eco-Label Commission consists of 3 representatives of the MEWP, two representatives (one for economy and one for tourism) of the Ministry of Economy, Energy and Business Environment, one representative of the National Environmental Protection Agency, one representative of the National Authority for Consumer Protection, one representative of the National Environmental Guard, three representatives of the environmental research institutes, tree representatives of environmental non-governmental organisations.

During 2013 - 2014 the Ministry of Environment and Climate Change organised a campaign to promote the European eco-label under the project "Research services to prepare a study on ways to promote the <u>EMAS system and the</u> European Union (EU) eco-management and audit system (EMAS) nationally and to encourage voluntary participation in EMAS of the organisations under the EMAS-related European legislation and the community eco-labelling scheme, assumed in the implementation of Regulation of the European Parliament and Council (EC) No 66/2010 of 25 November 2009 on the eco-label".

#### Such seminars were, organised in all the 8 development regions of Romania.

The purpose of the seminar was to facilitate access to information through the use of functional media, to inform the public on the objectives and main components of such European instruments, to inform and train public or private organisations on how to apply and register, the long term benefits of obtaining the eco-label and registering with EMAS.

In 2020, the draft Government decision amending and supplementing Government Decision no. 616/2015 on the approval of the financing from the budget of the Environment Fund of the multiannual actions necessary for the program "Collection, processing and creation of mechanisms and tools to promote data and information necessary for reporting to the European Commission, European Environment Agency and Secretariats of international environment conventions" carried out in the period 2015-2020, which is being adopted by the Romanian Government, extending the financing period until 2025 of the subprogramme in the field of EMAS and the EU eco-label, which aims to carry out starting with 2021 the "Study on the national dissemination of the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the dossier on the granting of the EU eco-label the method of elaboration of the EU eco-label the the dos elaboration of the

The national legal framework for Eco-labelling includes:

- GD No. 661/2011 on establishing measures to ensure the national implementation of the provisions of the Regulation of the European Parliament and Council (EC) No. 66/2010 of 25 November 2009 on the EU eco-label.
- Order No. <u>1183/02.06.2020 on nominating the members</u> of the EU Eco-Label Commission;
- \_\_Order No. 2468/12.10.2011 on approving the Rules of Organisation and Operation of the EU Eco-Label Commission.

The European Ecolabel is a voluntary scheme, established in 1992 to encourage businesses to market products and services that are kinder to the environment. Products and services awarded the Ecolabel carry the flower logo, allowing

consumers - including public and private purchasers - to identify them easily. Today the EU Ecolabel covers a wide range of products and services, with further groups being continuously added. Product groups include cleaning products, appliances, paper products, textile and home and garden products, lubricants and services such as tourist accommodation.

The European Ecolabel is a graphic symbol and / or descriptive text on the product or packaging, a brochure or other document accompanying the product information and provides necessary information to the criteria of the products offered on the market (Fig. 1). It consists of two sections: section 1 contains the symbol Ecolabel flower; section 2 contains a short descriptive text \_ information on the reasons of the environmental label.

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#### Fig. 1. The European Ecolabel

Consumers are increasingly becoming receptive to the environmental impacts of products and eco labelling is an effective way to assist them in choosing products compatible with environmental objectives. The primary benefit of environmental labelling, viewed from the perspective of manufacturers is an increase in consumer confidence and loyalty. Benefits of ecolabel: contributes to strengthening the position of the company, improves company image, promotes economic efficiency, stimulates market development, encourages continuous improvement, promotes certification.

(i) With respect to **paragraph 9**, measures taken to establish a nationwide system of pollution inventories or registers.

Romania became a Party to the Kiev Protocol on **Pollutant Release and Transfer Registers**, ratifying this protocol by Law No. 112 of 14 April 2009 ratifying the Kiev Protocol on Pollutant Release and Transfer, adopted in Kiev on 21 May 2003 and signed by Romania in Kiev on 21 May 2003, at the Convention on access to environmental information, public participation in environmental decision -making and access to justice in environmental matters, signed at Aarhus on 25 June 1998, published in the Official Journal of Romania No. 339 of 21 May 2009.

Romania, as an EU Member State, implements the provisions of Regulation (EC) No. 166/2006 of the European Parliament and Council of 18 January 2006 concerning the establishment of a European Pollutant Release and Transfer Register and amending Council Directives 91/689/EEC and 96/61/EC, reflecting, in regard to establishing pollutant release and transfer registers, the provisions of the EPRTR Protocol.

Romania has been preparing and submitting to the European Environment Agency (EEA) annually, according to the Regulation, the Pollutant Release and Transfer Register.

Information in the Pollutant Release and Transfer Registers is made available to the public both by the EU, on the EEA website, and nationally, on the National Environmental Protection Agency website.

In implementing the provisions of the EPRTR Regulation, and hence of the EPRTR Protocol, Government Decision No. 140 of 6 February 2008 was promoted, on establishing measures to implement the provisions of Regulation (EC) of the European Parliament and Council No. 166/2006 concerning the establishment of a European Pollutant Release and Transfer Register and amending Council Directives 91/689/EEC and 96/61/EC.

#### XII. Obstacles encountered in the implementation of article 5

Describe any **obstacles encountered** in the implementation of any of the paragraphs of article 5.

The economic operators do not pay sufficient attention to the reporting requirements.

## XIII. Further information on the practical application of the provisions of article 5

Provide further information on the practical application of the provisions on the collection and dissemination of environmental information in article 5, e.g., are there any statistics available on the information published?

The list of public authorities holding environmental information and the list with environmental information held by public authorities are available on the NEPA's web site (www.anpm.ro). The lists are annually updated. Every local environmental protection agency has a list of the environmental information they hold, posted on their website. The list of environmental information is annually updated.

## XIV. Website addresses relevant to the implementation of article 5

Give relevant website addresses, if available:

- www.mmediu.ro
- www.anpm.ro
- The web addresses of the local environmental protection agencies were listed under VI.

#### XV. Legislative, regulatory and other measures implementing the provisions on public participation in decisions on specific activities in article 6

List legislative, regulatory and other measures that implement the provisions on public participation in decisions on specific activities in article 6.

Explain how each paragraph of article 6 has been implemented. Describe the transposition of the relevant definitions in article 2 and the non-discrimination requirement in article 3, paragraph 9. Also, and in particular, describe:

(a) With respect to **paragraph 1**, measures taken to ensure that:

(i) The provisions of article 6 are applied with respect to decisions on whether to permit proposed activities listed in annex I to the Convention;

(ii) The provisions of article 6 are applied to decisions on proposed activities not listed in annex I which may have a significant effect on the environment;

Article 6 of the Convention refers to environmental decisions/permit for proposed activities listed in Annex I of the Convention. Romanian legislation ensures <u>public participation in</u> decision making since transposition in 2002, under Government Decision no.918 on establishing the framework procedure for environmental impact assessment of certain public and private of Directive EIA.

Law no. 292/2018 was adopted in 2018. This regulation strengthens all the requirements regarding public participation in decision making on specific activities as required under Directive 2003/35/EC incorporating Pillar II of the Aarhus Convention into the community legislation.

The national EIA legislation provides the public participation principle that needs to be implemented whenever the public authority applies the procedure for proposed activities subject to the EIA procedure (Annex I and II of the EIA Directive, as amended).

Under Article 5(1) of Law 292/2018, this regulation does not apply to projects of national defence, if the MEWF decides, together with the Ministry of National Defence, on a <u>case-by-case</u> analysis, that such application of the procedure would negatively impact the purpose.

Transposition of the relevant definitions of Article 2 of the Convention was

provided in Article 2 of Law 292/2018,

Under the national legislation in force, public participation is an integral part of the regulatory procedure of all projects/activities that might have a significant environmental impact.

(b) Measures taken to ensure that the public concerned is informed early in any environmental decision-making procedure, and in an adequate, timely and effective manner, of the matters referred to in **paragraph 2**;

In regard to paragraph 2 of Article 6 of the Convention:

Article 16 par. (1) of Law 292/2018 provides that the public concerned shall have the possibility to participate timely and effectively in the environmental impact assessment procedure, to prepare and submit comments and opinions to the competent environmental authority when all the options are open and before taking the decision to issue/ reject the <u>development approval</u>.

Thus, according to Article 15 (2) of Law 292/2018, in the environmental impact assessment procedure, the competent environmental authorities shall inform the public from the beginning of the procedure, and by the time the information can be reasonably provided at the latest, by public announcements and by posting on their own website, the following:

- any request for environmental agreement;

- the fact that the project is subject to the environmental impact assessment procedure, indicating, as applicable, whether the project is covered by the provisions regarding assessment in a cross-border context;
- the contact data of the competent authorities in issuing/rejecting the environmental

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agreement, of the authorities where relevant information can be obtained, of the	
authorities where comments or questions can be submitted, and the deadline for such	
submissions;	
<ul> <li>the nature of potential decisions or, if applicable, the draft decision;</li> <li>The fact that the information obtained in the scoping step of the assessment and the</li> </ul>	Deleted:
preparation of the environmental impact assessment report are made available to the	
public <u>,</u>	
- The place, timeline and the means by which relevant information is made available to	Deleted: :
the public;	
- the way the public can participate in the procedure.	
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(c) Measures taken to ensure that the time frames of the public participation procedures respect the requirements of <b>paragraph 3</b> ;	
The public can participate in the public debate (public hearing) and can submit comments.	
Before the public hearing, the project and the EIA report are made available to the public for a	
period of 30 working days. During this time, the public may submit comments and opinions to	
the competent environmental authority and to the developer. The project and the EIA report are subject to public hearing. The public may submit comments during the public hearing. The	
competent environmental authority is obliged to take into account all public comments received	
during the procedure, or submitted in writing before the public hearing, as well as those expressed	
during the public hearing. The provisions of <u>Annex 5 of Law 292/2018 setting</u> the environmental impact assessment	Deleted: Order No. 135/84/76/1284 of 2009
methodology for public and private projects comply with the requirements regarding public	Deleted: Order No. 133/84/70/1284 01 2009
participation and the time periods.	Deleted: approving
The legislation in force provides for determined time frames for the different public opportunities	
to participate in the decision-making process. (d) With respect to <b>paragraph 4</b> , measures taken to ensure that there is early	Deleted:
public participation;	
According to the national legislation in force, the public is informed early in the environmental	Deleted: s
decision_making process when all the options are open, with the first step being the announcement	Deleted:
of application submission.	Deleted: ttal
For projects requiring environmental impact assessment (EIA), the application must also include a non-technical summary. This ensures that the public has an adequate basis for effective	
consultations. At this point in time, no decision will have been taken by the competent authority	
on the project's eligibility for approval.	
Following the public announcement of an environmental agreement application submission, the	Deleted: submittal
public has the opportunity to send comments or opinions regarding the application and the supporting documents.	
Under Article 9 (9) of GD Law 292/2018, the public is informed on the decision of the screening	Deleted: 4
stage and has the possibility to consult the decision.	Deleted: No.445/2009
The public concerned is consulted during the scoping stage. They can express comments and opinions regarding the developer's request and these are taken into consideration in the	
development of the scoping report. The report is made available to the public under Article $10$ (3)	Deleted: 2
of Law no .292/2018.	Deleted: GD
The public concerned has also the possibility to consult and sent comments on the EIA report	Deleted: N
(Article 14 2) of Law 292/2018; "The EIA Report is subject to interested public comments, and the proposals/ recommendations shall be taken into account in the review stage."	Deleted: 445
The report is subject to public hearing. The competent authorities publish the decision to	Deleted: 09
issue/reject the environmental agreement and makes available to the public the content of the	Deleted: 3
environmental agreement (including all the conditions it contains), the main reasons and considerations on which the decision to issue/reject it is based, where necessary, of the main	<b>Deleted:</b> GD No.445/2009
measures to prevent, avoid, reduce and, where is possible, compensate/offset the significant	
adverse effects.	
We consider that timely public participation assumes providing the interested public an	
opportunity to contribute when they can influence the environmental assessment of the project. Following the public announcement of an environmental agreement application submittal, the	
public has the opportunity to send comments or opinions regarding the request and the supporting	
documents. The public involvement in the scoping stage (in order to draw up the scoping report)	
helps the competent environmental authority in focusing on the most important aspects that need	

to be assessed from the environmental protection.

The consultation of the public concerned during the review stage contributes to an effective impact assessment of the proposed project. As a result, the final decision (the decision to issue or reject the environmental agreement) will be better documented and the chance of being challenged are reduced.

(c) With respect to **paragraph 5**, measures taken to encourage prospective applicants to identify the public concerned, to enter into discussions, and to provide information regarding the objectives of their application before applying for a permit;

The Ministerial Order No.<u>269/2020</u> approving the EIA guidelines recommends that the developers must promote their projects among the public concerned and encourages them to provide project presentations before the application for a final decision/permit.

(f) With respect to **paragraph 6**, measures taken to ensure that:

(i) The competent public authorities give the public concerned all information relevant to the decision-making referred to in article 6 that is available at the time of the public participation procedure;

(ii) In particular, the competent authorities give to the public concerned the information listed in this paragraph;

As mentioned above, the competent public authorities make available to the public concerned all the relevant information for the decision-making process. The documentation available to the interested public contains information about the proposed location, the non-technical summary, the potentially significant environmental effects of the proposed activity, the investigated alternatives, etc.

Under Law no. 292/2018, the developers have the obligation to provide the EIA report, which is a public document and it is available to the public for comments. The environmental report includes information, inter alia, about:

- \_\_\_\_\_a description of the project, including site data, proposed technical solutions and the size
   of the project including an estimate of the expected residues and emissions;
- a description of the current state of the environment and of its evolution in case the project is not implemented;
- a description of the environmental factors which might be affected;
- a description of the measures envisaged in order to avoid, reduce and, if possible, remediate significant adverse environmental impacts, including a description of the monitoring measures, if appliable;
- the necessary data to identify and assess the main effects which the project is likely to have on the environment; and the prognose methods used;
- a general presentation of the main alternatives studied by the developer and an indication of the main reasons for his choice, taking into account the environmental effects;
   a non-technical summary.

Under Law 292/2018, in the environmental impact assessment procedure, the competent environmental authorities must inform the public on time, and by the time the information can be reasonably provided at the latest, the EIA Report for comments from the public, which shall be considered in the review stage. The competent environmental public authority shall make a public announcement and shall post on its website the information gathered during the scoping and the review stages.

(g) With respect to **paragraph 7**, measures taken to ensure that procedures for public participation allow the public to submit comments, information, analyses or opinions that it considers relevant to the proposed activity;

The procedure for public participation allows the public to submit comments, information and analyses related to the proposed activity. The public may participate in the public hearing and express opinions as they consider relevant to the proposed activity.

The public may submit written opinions in every step of the EIA procedure and especially

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comments on the EIA report may be submitted in order to be discussed during the public hearing. Such provisions are present in the methodology of the applying for EIA procedure, adopted by subsequent legislation.

(h) With respect to **paragraph 8**, measures taken to ensure that in a decision due account is taken of the outcome of the public participation;

The legislation in force establishes that the competent authority must take into account the outcome of the public participation in the decision-making process. EGO No.195/2005 on environmental protection establishes the principle of public participation in the decision-making process. It also states that the specific procedures must be provided in special regulations.

For example, the Romanian legislation (Law 292/2018), requires that the EIA decision takes into account the outcomes of the consultations and all the information obtained in accordance with this procedure.

(i) With respect to paragraph 9, measures taken to ensure that the public is promptly informed of a decision in accordance with the appropriate procedures;

The public is informed about the decision taken by announcements posted on the website of the public authority and of the owner of the project. The announcements must contain the text of the decision, including the main reasons and considerations it was based on.

The owner of the project must make the announcement regarding the decision taken in national/local newspapers (Annex 5 of Law 292/2018), while the environmental authorities must publish the decision on their website, including the content and reasons thereof.

Article <u>19 (1) of Law 292/2018</u> provides the implementation of the requirement of paragraph 9 of the Convention. Moreover, this article provides the transposition of article 9 (1) of EIA Directive as well.

With respect to paragraph 10, measures taken to ensure that when a public (i) authority reconsiders or updates the operating conditions for an activity referred to in paragraph 1, the provisions of paragraphs 2 to 9 are applied, making the necessary changes, and where appropriate;

Annex 5 of Law 292/2018 provides that, when the public authority revises a decision taken, public participation must be included. Thus, Article 41, provides that the competent authority sends to the developer the public announcement drafted according to the template provided in Annex No. 5.T. the developer informs the public throw mass-media, by publishing an announcement on its internet page and at the location of the local administration authority. Also, the environmental competent authority publishes on its web page an announcement and the draft screening decision. The public can send comments/opinions/observations on the draft decision within 10 days from the date the announcement was published on the web page of the environmental authority. If the public's comments/opinions/observations lead to the review of the decision, then the revised decision is made available to the public by the developer and by the environmental competent authority on their web pages. If the comments/ opinions/ observations don't lead to the review of the decision, then the decision becomes final.

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## following steps:¶ within 10 days of the decision to revise, going through the following procedural steps:¶ recording mentions and/or amending the initial content of the

document issued by the competent environmental authority or rejection of the application, as applicable;¶

drawing -up the public announcement, according to the template provided in Annex No. 21;¶

publication of the announcement on its own website and posting at its offices.¶

its offices, ¶ transmission of the public announcement drafted according to the template provided in Annex No. 22 to the developer, for publication within 3 days, in the national or local media, at its offices and on its website, as well as on the investment identification board mounted on the site.

The interested public may send to the competent environmental authority comments/opinions/observations regarding the decision of the competent environmental authority within 10 days of this posting.

Within 5 days of the deadline provided under para. (2) expiry, the competent environmental authority shall conduct the following activities:¶

review the justified comments/opinions/observations of the interested public:¶

send to the project titleholder the revised screening decision/ environmental agreement. Natura 2000 endorsement tor rejection of the application , as applicable. "¶

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(k) With respect to **paragraph 11**, measures taken to apply the provisions of article 6 to decisions on whether to permit the deliberate release of genetically modified organisms into the environment.

Emergency Government Ordinance No.43/2007 regarding deliberately introduction on the environment and on the market of genetically modified organisms contains provisions on public participation and information, in its Article 6 para.\_(4) and Article 17.

Emergency Government Ordinance No.44/2007 regarding the isolation conditions of the genetically modified organisms approved by Law No.3/2008, guarantees public information and consultation in the permitting procedure for activities using genetically modified organisms under isolation conditions, in Article 20.

Romania has accepted the GMO amendment of the Aarhus Convention by the adoption of Law No. 24/2008.

#### XVI. Obstacles encountered in the implementation of article 6

Describe any **obstacles encountered** in the implementation of any of the paragraphs of article 6.

Sometimes, lack of financial resources may be an obstacle.

## **XVII.** Further information on the practical application of the provisions of article 6

Provide further information on the practical application of the provisions on public participation in decisions on specific activities in article 6, e.g., are there any statistics or other information available on public participation in decisions on specific activities or on decisions not to apply the provisions of this article to proposed activities serving national defence purposes.

The public hearing is mandatory within the EIA procedures undertaken for projects and takes place in every county (there are 42 counties in Romania). Such hearings are organised by the local environmental protection agencies (LEPA) with support from the developer.

In order to promote public participation in decision making processes, the provisions of the environmental legislation in force on regulatory document issuing procedures are applied: public announcements in the mass-media, institution website, developer website, posting at the mayor's office, titleholder's office public hearings.

XVIII. Website addresses relevant to the implementation of article 6

Give relevant website addresses, if available:

See answer to question VI

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#### XIX. Practical and/or other provisions made for the public to participate during the preparation of plans and programmes relating to the environment pursuant to article 7

List the appropriate practical and/or other provisions made for the public to participate during the preparation of plans and programmes relating to the environment, pursuant to article 7. Describe the transposition of the relevant definitions in article 2 and the non-discrimination requirement in article 3, paragraph 9.

The participation of the public during the preparation of plans and programmes relating to the environment was established by the transposition into national legislation of European Directives 2001/42/EC and 2003/35/EC. GD No. 1076/2004 for setting up the Environmental Assessment Procedure of certain Plans and Programs transposes the provisions of Directive 2001/42/EC. Public information and participation to the environmental assessment procedure is reflected in Section 4 of GD No. 1076/2004.

GD No. 564/2006 providing for public participation in respect of the drawing up certain plans and programmes relating to the environment transposes Directive 2003/35/EC. This Government Decision was issued in the application of Article 7 of the Aarhus Convention and, together with GD No. 1076/2004, implements the provisions of Article 7 of the Aarhus Convention. GD No. 564/2006 transposes the definition of the term public under the Aarhus Convention.

Article 4(1) of GD No.564/2006 stipulates that "the public shall participate effectively and in a timely manner, having the opportunity to consult the documentation and submit comments, questions, or opinions before a decision is taken, and when all options for the development of a plan or program or for the modification or review of a plan or program are still open."

According to Article 5 of GD No. 564/2006, the public is informed, inter alia, regarding the initiation of the planning process of a plan or programme and on their right to participate in the decision-making. Public participation includes a mandatory public hearing for the plan/program, subjected to this regulatory act. Article 9 (1) and (3) of GD No. 564/2006 stipulates that the public authority shall take into account the outcome of the public participation and shall inform the public actional y. Article 2(2) of GD No.564/2006 provides for the transposition of the non-discrimination requirement as follows: any natural person, without discrimination as to citizenship, nationality or residence and, in the case of the legal persons, without discrimination in regard to the place of office registration or actual place of business.

GD No. 1076/2004 provides the definition for the term public as contained in the Aarhus Convention.

GD No.1076/2004 provides that, in the consultation process, together with the submission of the plan/program to the environmental authority, in order to decide if it will undertake the strategic environmental assessment, the public is informed by public announcements and shall have access to the plan/program draft. This is done in a timely manner, as required by GD No.1076/2004, early, from the beginning of the plan/ programme. Article 2, letter b) defines the environmental assessment as the preparation of the environmental report, the consultations of public and of the public authorities interested by the environmental effects of implementing the plans or programmes, taking into account the environmental report and the results of the consultations in the decision making process and providing the information on the decision.

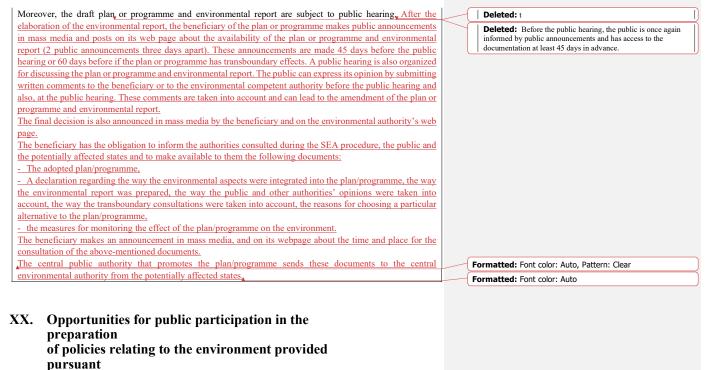
However, usually the public is more interested in the EIA procedure, where the level of detail is higher and it is easier to understand what are the possible immediate changes within the environment, instead of the SEA procedure which is established for a strategic level, and where one has to look into perspectives.

According to GD no. 1076/2004 for setting up the environmental assessment procedure of certain plans and programmes, the responsibility of involving the public is shared between the beneficiary and the environmental authority.

During the screening phase of the SEA procedure, the beneficiary shall inform the public about the first draft of the plan or programme, by repeatedly announcing it in mass-media (2 public announcements three days apart) and by publishing it on his web page. The first announcement for the public is made simultaneously with the notification of the environmental authority. The public can send written comments and proposals to the competent environmental authority within 15 days from the last announcement. After the environmental authorities take the screening decision, they make it available to the public for 10 days and the comments and opinions expressed by the public are taken into account for reconsidering the screening decision. The announcement about the screening decision is also published in mass media by the beneficiary.

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#### to article 7

*Explain what opportunities are provided for public participation in the preparation of policies relating to the environment, pursuant to article 7.* 

The policies of the Government related to the environment are materialised in strategies, plans or programs. These documents are subject to GD No. 1076/2004 or GD No. 564/2006.

#### XXI. Obstacles encountered in the implementation of article 7

Describe any obstacles encountered in the implementation of article 7.

The fact that the public is not aware of the environmental problems, for various reasons: standards of living, information vehicles, age, education, occupational interest, etc.

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## XXII. Further information on the practical application of the provisions of article 7

Provide further information on the practical application of the provisions on public participation in decisions on specific activities in article 7.

Romania has undertaken the SEA procedures, including public participation phase, (also public hearing meetings) for all the sectoral operational programs developed for 2013-2020. Further, for the 2017-2020 programming period, MEWF applied the SEA procedure, including the public participation step, to all the sectoral operational programmes and other plans/programs/strategies in the areas of: transport, economic competitiveness, waste, climate change, agriculture, forestry, energy, industry, mining of mineral resources, waste management, water management, telecommunications, tourism, regional development.

## XXIII. Website addresses relevant to the implementation of article 7

Give relevant website addresses, if available:

see question VI

# XXIV. Efforts made to promote public participation during the preparation of regulations and rules that may have a

preparation of regulations and rules that may have a significant effect on the environment pursuant to article 8

Describe what efforts are made to promote effective public participation during the preparation by public authorities of executive regulations and other generally applicable legally binding rules that may have a significant effect on the environment, pursuant to article 8. To the extent appropriate, describe the transposition of the relevant definitions in article 2 and the non-discrimination requirement in article 3, paragraph 9.

Public participation in developing legislation/ regulations is provided under Law No.52/2003 on decisional transparency in public administration, as amended, which stimulates the active citizen participation in the process of elaboration of normative acts or regulations and to the <u>decision</u>-making process. Law 52/2003 establishes the obligation for public authorities to inform and submit to public debate normative acts, to ensure the access to the decision<u>remaking process and</u> to the <u>public</u> debate results.

- The public authority has the obligation to publish the announcement of regarding the drafted normative acts on its website, to post it at its offices and, as appropriate, to send it to the local or central media.
- Website publications include draft regulations, decisions, ordinances, giving the public an opportunity to actively participate in developing them.
- On written request, the public authority shall send a copy of the normative act to the concerned citizen.
- The announcement must be published at least 30 <u>working</u> days in advance of the submission of the normative act to approval, adoption, or endorsement.
- The public authority has the obligation to establish a period of a minimum 10 days in which to
- receive public comments.

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A public hearing on the proposed normative act may be organised by the public authority at the request of at least one person. Order No.1325/2000 on public participation, during the preparation of plans, programmes, policies and legislation relating to the environment establishes a dialogue between the environmental public authorities and NGOs, through a working group.

#### XXV. Obstacles encountered in the implementation of article 8

Describe any obstacles encountered in the implementation of article 8.

Insufficient legally trained personnel in the public institutions<sub>y</sub> Deleted: ;

## XXVI. Further information on the practical application of the provisions of article 8

Provide further information on the **practical application of the provisions on public participation in the field covered by article 8**.

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## XXVII. Website addresses relevant to the implementation of article 8

Give relevant website addresses, if available:

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#### XXVIII. Legislative, regulatory and other measures implementing the provisions on access to justice in article 9

List legislative, regulatory and other measures that implement the provisions on access to justice in article 9.

Explain how each paragraph of article 9 has been implemented. Describe the transposition of the relevant definitions in article 2 and the non-discrimination requirement in article 3, paragraph 9.

The legislative measures that implement the provisions regarding access to justice include: The Romanian Constitution, Law no. 554/2004 on administrative litigation, Law no. 544/2001

on free access to public information. GD No.878/2005 on public access to environmental information, <u>Law No. 292/2018</u> on establishing the environmental impact assessment framework for certain public and private projects, the Civil Procedure Code.

The Romanian Constitution states, in Article 21 "free access to justice", that:

1) every person is entitled to bring cases before the courts for the defence of his legitimate rights, freedoms, and interests.

2) No law may restrict the exercise of this rights.

3) The parties have the right to a fair trial and to have cases dealt with within a reasonable time. 4) Special administrative jurisdiction shall be voluntary and free of charge.

Regarding the guarantees they enshrine, the provisions of art. 21 of the Romanian Constitution are closely related to other articles, such as: art. 1 paragraph (4) – on separation of powers, art. 24 – on the right to defence, art. 52 – regarding the right of the person injured by public authority etc.

The Civil Procedure Code states in article 30 that anyone who has a claim against another person or aims to resolve a legal situation in court has the right to make a request before the competent court.

Law no.554/2004 on administrative litigation, as amended, provides in Article 1 that "Any person which consider that one of their rights or legitimate interests is injured by a public authority, by an administrative act, or by the failure to settle a petition within the legal term, may address to the law court on administrative contentious, for the annulment of the act, the acknowledgement of the claimed right of the legitimate interest and the legal redress of the damage caused. The legitimate interest may be private or public," GD No. 878/2005 on public access to environmental information contains provisions of access to justice related to environmental information (Pillar One), as follows:

"Article16(1) Any applicant who considers that the request for environmental information was unjustifiably rejected, totally or in part, was ignored or was given an inappropriate answer by a public authority or that the provisions of art. 3 - 8, art. 11 - 15 and art. 29 - 31 were not complied with, may submit a complaint to the head of the public authority, requesting the reconsideration of the acts or omissions.

(2) The preliminary complaint provided under paragraph (1) shall be solved as provided in art. 7 of Law No. 554/2004 on administrative litigation, published in the Official Journal of Romania, Part I, No. 1.154 of 7 December 2004.

(3) The preliminary administrative procedure provided under paragraph (1) is free of charge.

#### Article 17:

(1) The applicant who considers, as a result of the application of the provisions of art. 16 par. (1), that maintains an impairment of his/her rights provided for by the present decision, or that it did not receive an answer to his/her complaint within legal timeframe, can bring an action before the competent administrative contentious court of law, where the acts or omissions of the public authorities concerned are reviewed.

(1) The case is solved according to the provisions of Law No. 554/2004.

#### Article 18:

According to the Law No. 554/2004, the competent administrative court may also be addressed by a third party affected in its right or legitimate interest as a result of the provision of environmental information.

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#### Article 19:

(1) The final and irrevocable courts' decisions, which admit the applications formulated according to the provisions of Law no 554/2004, represent enforceable titles against public authorities holding the environmental information.

(2) The decisions of the court of law shall be stated in writing and shall be grounded de facto and de jure."

In 2018, when the legislation for environmental impact assessment changed, in order to transpose the amended EIA, Romania adopted Law no. 292/2018 by which occasion, provisions for access to justice were made more visible by including them into a different chapter (Chapter 3, Access to Justice).

Law 292/2018 provides in art.21 (1) that any person from the interested public and which considers that one of his/her rights or one of his/her legitimate interests is injured may challenge to the law court on administrative contentious, procedurally and substantially, the acts, decisions or omissions of the competent environmental authority which are subject to the public participation in the environmental impact assessment procedure.

*Art* 21 (2) *stipulates that "any NGO which promotes environmental protection and is legally registered, may address to the law court on administrative contentious [...]".* 

The relevant provisions on access to justice related to public participation in decisions on specific activities are provided by Law 292/2018, art.21-22, as follows:

"Art. <u>21</u> (1) Any member of the public concerned who maintains an impairment of its rights or of its legitimate interests may file a case before the competent administrative contentious court of law to challenge the substantive and procedural legality of the decisions, acts, actions or omissions subject to public participation, provided for by the present decision, including the development consent, in accordance with the Law no. 554/2004\_on administrative litigation, published in the Official Journal of Romania, Part I, no. 1154 of 7 December 2004, as amended.

(2) Any non-governmental organization meeting the requirements of art. 2 letter () may file a case before the competent administrative contentious court of law considering that they maintain an impairment of their rights or of their legitimate interests.

(3) The acts or omissions that are subject to public participation can be challenged in court at the time of the screening stage decision, the environmental agreement or, the decision to reject the request for an environmental agreement, the development consent or the decision to reject the request for a development consent.

Art. <u>22</u> (1) Prior to recourse to the competent administrative contentious court of law the persons referred to in art <u>21</u> must request to the issuing public authority or the hierarchic superior body of the issuing public authority of the decision mentioned in article <u>21</u>, paragraph <u>3</u>, to revoke, in whole or in part, the respective decision. The request must be made within <u>30</u> days from the date when the <u>decision</u> was made available to the public, (2) The issuing public authority has the obligation to respond to the complaint referred to in paragraph (1) within <u>30</u> days from the registration date of the complaint to that authority. (3) The preliminary administrative procedure referred to in paragraphs (1) and (2) is free of charge and must be equitable, <u>quick</u> and fair."

The definitions of art.2 regarding *environmental information*, *public authority*, and *public* are transposed by art.2 paragraph (1), (2) and (6) of the GD 878/2005.

The definition of public concerned is transposed in Article (2), letter g), of Law No. 292/2018.

Article 2 (5) of GD No. 878/2005 provides that the applicant for environmental information may be any natural or legal person requesting environmental information, regardless of its citizenship, nationality or <u>residence</u>, and in case of the legal persons, regardless of the place where they are registered or where the effective center of their activities is.

Also, and in particular, describe:

(a) With respect to **paragraph 1**, measures taken to ensure that:

(i) Any person who considers that his or her request for information under article 4 has not been dealt with in accordance with the provisions of that article has

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access to a review procedure before a court of law or another independent and impartial body established by law;

This provision in included in the Law on administrative disputes No. 554/2004, as amended, in Article 1(1)-(4), Article 7(1)-(4), (7).

Article 16 (1) of GD No. "878/2005 establishes the right to a preliminary administrative procedure as follows: "Any applicant who considers the request for environmental information was unjustifiably rejected, totally or in part, was ignored or was given an inappropriate answer by a public authority or that the provisions of <u>art. 3 - 8</u>, <u>art. 11</u> - 15 and <u>art. 29</u> - 31 were not complied with, may first submit a complaint to the leader of that public authority, requesting reconsideration of the documents or omissions."

(ii) Where there is provision for such a review by a court of law, such a person also has access to an expeditious procedure established by law that is free of charge or inexpensive for reconsideration by a public authority or review by an independent and impartial body other than a court of law;

The provisions are contained in Article 7 of administrative disputes Law No. 554/2004 as subsequently amended.

GD No. 878/2005 provides, in Article 16(3) that the preliminary administrative procedure shall be free of charge. GD No. 445/2009 provides, in Article 22(3) that the preliminary administrative procedure shall be free of charge, fair, quick and correct.

(iii) Final decisions under this paragraph are binding on the public authority holding the information, and that reasons are stated in writing, at least where access to information is refused;

The national legislation containing relevant provisions referred to at this item includes:

- Law No.554/2004 on administrative litigation, as amended, Articles 22, 24, 25
  - GD No. 878/2005, Article 19
    Law, No. 292/2018, Article 22.

(b) Measures taken to ensure that, within the framework of national legislation, members of the public concerned meeting the criteria set out in **paragraph 2** have access to a review procedure before a court of law and/or another independent and impartial body established by law, to challenge the substantive and procedural legality of any decision, act or omission subject to the provisions of article 6:

#### The Law no. 554/2004 on administrative litigation, as amended, provides, in Article 1 that

""Any person which considers that one of his/her rights or one of his/her legitimate interests is injured by a public authority, by an administrative act or by the failure to settle a petition within the legal time limit, may address to the law court on administrative contentious, for the annulment of the act, the acknowledgement of the claimed right or of the legitimate interest and the legal redress of the damage caused. The legitimate interest may be both private and public."

According to the Law 554/2004, the court of law are competent to judge on the legality of administrative documents, acts, actions or omissions that grounded the issuing of the administrative final decisions.

Law No. 292/2018, in Article 22 (1) and (2) provides access o the review procedure which is called preliminary administrative procedure, procedure in compliance as well with the Law No. 554/2004 on administrative litigation. The preliminary administrative procedure is undertaken by the public authority that had issued the decision to accept/reject an environmental agreement, or may be done by a higher-level authority. Law, No. 292/2018 on assessing the environmental impact of certain public and private projects (Article 21 (1-3), Article 22), provides for the right of the public concerned to address to the competent law courts according to the provision of Law No. 554/2004, if, after

undergoing the preliminary administrative procedure, they consider that their rights were

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#### not respected. With respect to paragraph 3, measures taken to ensure that where they (c) meet the criteria, if any, laid down in national law, members of the public have access to administrative or judicial procedures to challenge acts and omissions by private persons and public authorities which contravene provisions of national law relating to the environment; Article 21 (1) of the Romanian Constitution, as amended, stipulates that any person can bring a case before a court of law in order to protect his/her rights, freedoms and legitimate interests; The Law No. 554/2004 on administrative litigation ensures: Deleted: administrative contentious the right of everyone to address to justice for the annulment of the act, recognition the right demanded or the legitimate interest and repairing the prejudice if they consider that their rights were not respected. The legitimate interest can be private or public (article 1). ensures the right to appeal (article 20). EGO No. 195/2005 on environmental protection, approved by Law No. 265/2006 Stipulates the following: Under Article 5, letter d) "the right to address, directly or through environmental protection organisations, the administrative and/or judicial authorities, as applicable, in environmental matters whether a damage was caused or not; Under Article 20(6) "non-governmental organisations that promotes environmental Deleted: protection have the right to take legal action in environmental matters, as a party in a law suit in environment-related disputes." Law No. 292/2018, Article 21 (see above). Deleted: GD Deleted: 445 (d) With respect to paragraph 4, measures taken to ensure that: Deleted: 09 The procedures referred to in paragraphs 1, 2 and 3 provide adequate and (i) Deleted: effective remedies: Deleted: 4 The administrative disputes Law No. 554/2004, amended, contains provisions on the compensations that may be granted doe damage incurred. The court must decide on the compensations for material and moral damages incurred. Law No. 292/2018 provides that the preliminary administrative procedure shall be free of charge, Deleted: GD fair, and correct. Deleted: 445 Deleted: 09 (ii) Such procedures otherwise meet the requirements of this paragraph; The administrative disputes Law No. 554/2004 provides for specific deadlines and reasonable fees. Under the Civil Procedure Law, all court decisions shall be given in written format and contain the de facto and de jure reasons. With respect to paragraph 5, measures taken to ensure that information is (e) provided to the public on access to administrative and judicial review. Article 15 of GD No. 878/2005 provides that, in the case of rejection of an application for environmental information, the public authorities must provide information regarding access to justice. Law No. 292/2018 provides that the decision regarding the EIA must include information on the Deleted: GD preliminary administrative and legal procedure. Deleted: 445 Under the Civil Procedure Code, legal procedures in Romania are public and any person may be Deleted: 09 present in the court room. Recently, the Superior Council of Magistracy has decided that all public interest decisions shall be made available on the internet, on the websites of the courts.

#### XXIX. Obstacles encountered in the implementation of article 9

Describe any **obstacles encountered** in the implementation of any of the paragraphs of article 9.

Insufficient legally trained personnel in the environmental authorities.

## XXX. Further information on the practical application of the provisions of article 9

Provide further information on the practical application of the provisions on access to justice pursuant to article 9, e.g., are there any statistics available on environmental justice and are there any assistance mechanisms to remove or reduce financial and other barriers to access to justice?

Article 3, item 7 of the fifth paragraph of EIA Directive has been transposed into the national legislation under Article 22 (3) of Law No. 292/2018. This article provides that: "The procedure for resolving the preliminary complaint under para. (1) and (2) shall be free of charge and it should be fair, quick and correct," In regard to the resolution deadline, Article 22(1) provides that the interested public, including

non-governmental organisations shall, before calling on the competent administrative dispute solution body, "[...] request the public authority that issued the decision [...] or the immediately higher authority, to revoke that decision, in total or in part. The request should be registered within 30 days of the decision being made public. Article <u>22</u>(2) specifies that: The issuing public authority shall answer the preliminary complaint provided under para. (1) within 30 days of its registration with the authority."

If the applicant is not content with the decision of the issuing public authority or of the higherlevel authority, in response to the application, it can appeal to the competent administrative dispute body, as provided under Article 22 (1).

Law No. 134/2010 concerning the Civil Procedure Code, republished came into force with amendments. The new civil procedure law is the expression of a sustained effort, for several years, essentially aiming to create a modern legal framework for civil action in court, that may fully meet the requirements of the workings of modern justice, adapted to social expectations, and to the need of improving the quality of this public service.

Law No. 134/2010 on the Civil Procedure Code, which reformed the entire civil procedural process, has also brought about important changes in matters such as legal expenses, with the new regulation bringing more clarifications to the institution.

Thus, Article.451 para. (1) defines judicial expenses as follows: "Judicial expenses include *stamp duties and judicial stamp duties*, barrister, expert and specialist fees, (...), amounts payable to the witnesses for travel and loss caused by their presence in court, travel expenses and accommodation expenses, as applicable, as well as any expenses required for the good conduct of the trial".

Moreover, under Article 451 para.(2) and (3) "the court may, even ex officio, reduce, on sound grounds, the legal expenses representing the barrister, expert and specialist fees if they are blatantly disproportionate with the value or complexity of the case or the activity they provide, also considering the circumstances of the case."

Equally, the new Civil Procedure Code meets the requirements deriving from the European Convention for the Protection of Human Rights and Fundamental Freedoms and implicitly those stated in the C.E.D.O. case law.

Articles 90-91 of the Civil Procedure Code contain legal provisions on *Legal assistance*, as follows:

"Article 90 - Conditions for granting:

(1) Those who cannot afford the expenses involved in starting and sustaining a civil process

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in court without affecting their own or family upkeep, may benefit from legal assistance
under the special law conditions for public legal aid.

#### (2) Legal aid consists of:

- a) exemptions, reduction, rescheduling or postponement of legal duty payments under the law;
- b) free of charge defence and assistance by a lawyer appointed by the Bar;
- c) any other as provided by the law.
- (3) Legal assistance may be granted at any time during the proceedings, totally or in part.
- (4) Legal persons may benefit from facilities such as reductions, rescheduling or postponements in the payment of legal stamp duties on actions and applications submitted to the courts, under the special law. "

Article 91 - Special Provisions

The provisions contained in special laws on exemptions from fees, duties, tariffs, commissions or bail for the applications, actions and any other measures taken in administering fiscal receivables shall remain applicable. "

*Emergency Government Ordinance No.80/2013 on legal stamp duties, with subsequent modifications and additions*, is a regulation of interest for the review of the legal framework on judicial expenses.

Exemptions from the payment of legal stamp duties also apply under Article 29 of *Emergency Government Ordinance No.80/2013* on legal stamp duties. Article 29 does not provide tax exemptions in environmental cases.

Free access to justice is also ensured for persons whose financial means prevent them from accessing the court and its proceedings, by providing the necessary support for the exercise of this fundamental right, within the concept of legal aid, provided under the condition laid down in the Government Emergency Ordinance no. 51/2008 on public legal aid in civil matters. This Ordinance established since 2008 a public system of legal aid in civil matters to ensure real access to justice. This system complies with the requirements of council Directive 2002/8/EC of 27 January 2003 on improving access to justice in cross-border disputes by establishing common minimum rules relating to legal aid for such disputes.

## XXXI. Website addresses relevant to the implementation of article 9

*Give relevant website addresses, if available:* 

http://www.just.ro		Deleted: <u>c</u>
CSM reports on the State of Justice for the	_	
past years:		
https://www.csm1909.ro/267/3570/Rapoarte-		
privind-starea-justiției, www.mmediu.ro		Deleted: http://www.csm1909. ro/csm/index.
www.anpm.ro		<u>php?cmd=24</u>

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#### Articles 10-22 are not for national implementation.

#### XXXII. General comments on the Convention's objective

I

If appropriate, indicate how the implementation of the Convention contributes to the protection of the right of every person of present and future generations to live in an environment adequate to his or her health and well-being.

Implementation of the Convention ensures better access to information and <u>public participation</u> in decision-making, improving the quality of public authority decisions, and also helps the public become more aware of the environmental problems and promotes ecological education for better understanding of the environmental problems. Deleted:

#### XXXIII. Legislative, regulatory and other measures implementing the provisions on genetically modified organisms pursuant to article 6 bis and Annex I bis

Concerning legislative, regulatory and other measures that implement the provisions on public participation in decisions on the deliberate release into the environment and placing on the market of genetically modified organisms in article 6 bis, describe:

The National Environment Protection Agency (NEPA) is the competent authority under EU Directive 2001/18/EC regarding deliberate release into environment of genetically modified organisms (GMO).

NEPA ensures public information and participation in the decision-making process, according with the provision of the Emergency Government Ordinance No. 43/2007 on deliberate release into environment of the genetically modified organism, approved by Law No. 247/2009, transposing Directive 2001/18/EC.

The national legislation includes provisions regarding public consultation and public information in the decision-making process on the deliberate release into the environment of GMOs. All the notifications are published on the internet pages of the JRC (Joint Research Centre - European Commission) and NEPA websites. Public information at the national level is performed in cooperation with the local environmental protection agencies operating under the NEPA. All the risk assessment submitted by the notifiers and the summary of all the decisions taken by the competent authorities are published on the NEPA website: <u>www.anpm.ro.</u> If necessary, public debates are organised during the authorization procedure for deliberate release of GMOs and placing on the market.

NEPA doesn't divulge to the third parties any information which has been accepted to be confidential and protects the intellectual property rights, related to the received data. In no case the following information may be kept confidential:

- The general characteristics of the genetically modified organism, the name and address of the notifier, location of the site;
  - Measures of containment.
  - Any harmful effects on human health and on the environment;
  - The emergency plans.

#### (a) With respect to **paragraph 1 of article 6 bis** and:

(i) **Paragraph 1** of annex I bis, arrangements in the Party's regulatory framework to ensure effective information and public participation for decisions subject to the provisions of article 6 bis;

The Competent Authority shall consult and inform the public in the decision-making process, in accordance with legislation in force on public access to information and the one regarding confidentiality;

Thus, in the case of cultivations of genetically modified higher plants in scientifically purposes, according to Article 13 (2) g), of OUG 43/2007 any notifier, before the deliberate introduction into the environmental of GMO or a combinations of such organisms in Romania, must submit to the competent authority a notification which include among other things information to the public in electronic and written format, as set out in Annex No. 8 of GEO No.43/2007, in order to obtain an authorization.

For commercial cultivation of genetically modified higher plants, the notification shall also contain information for the public as well as a summary of the notification.

 Paragraph 2 of annex I bis, any exceptions provided for in the Party's regulatory framework to the public participation procedure laid down in annex I bis and the criteria for any such exception; (iii) **Paragraph 3** of annex I bis, measures taken to make available to the public in an adequate, timely and effective manner a summary of the notification introduced to obtain an authorization for the deliberate release or placing on the market of such genetically modified organisms, as well as the assessment report where available;

Within 5 days from the beginning of the authorization procedure, the competent authority shall publish on the internet the summary notification and information to the public.

(iv) **Paragraph 4** of annex I bis, measures taken to ensure that in no case the information listed in that paragraph is considered as confidential;

Article 43 of GEO 43/2007 contains provisions on confidentiality;

Article 43 (3) The competent authority shall decide, after consulting with the notifier, which information will be considered confidential and shall inform the notifier, the authorities concerned and the control body, about this decision.

Article 43 (4) The following information is confidential:

- a) general description of the genetically modified organism, the name and address of the notifier, purpose of the deliberate release into environment, the location and intended use;
- b) the monitoring plans of the genetically modified organism and methods of
- intervention in case of emergency;
- c) risk assessment on human health and the environment;
- d) the opinions of Biosafety Commission and of the authorities involved.

(v) Paragraph 5 of annex I bis, measures taken to ensure the transparency of decision-making procedures and to provide access to the relevant procedural information to the public including, for example:

a. The nature of possible decisions;

In this case, the decision relates to the issuance of the authorization for deliberate release into the environment, or import agreement, the decision to renew, suspend or revocation of the authorization as appropriate.

b. The public authority responsible for making the decision;

The competent authority for the purposes of GEO 43/2007, i.e. the National Environmental Protection Agency.

c. Public participation arrangements laid down pursuant to paragraph 1 of annex I bis;

GEO 43/2007, provides modalities for public consultation in the authorization procedure for deliberate release into the environment of genetically modified organisms. Within 5 days from the beginning of the authorization procedure, both for deliberate release into the environment for scientifical purposes and for cultivation, the competent authority shall initiate the public consultation and public participation in decision-making process.

d. An indication of the public authority from which relevant information can be obtained;

The competent authority for the purposes of GEO 43/2007, the National Environmental Protection Agency shall consult and inform the public in decision-making process, in accordance with legislation on public access to information and regarding privacy.

In the authorization procedure for deliberate introduction into environment for scientifically purposes, according to Art. 17 (3) of GEO 43/2007:

The competent authority shall publish on its internet address the summary notification according to Art. 13 para. (2). d) and information to the public as art. 13 para. (2). g). Information to the public shall be published at the local Environmental Protection Agency or local authority where the introduction into the environment is intended to be made.

In the authorization procedure for deliberate release into environment for commercial purposes, according to Art. 32 (2) of GEO 43/2007:	
The competent authority shall publish on its internet address: a) the summary notification according to Art. 29 para. (2). d); b) information to public according art. 29 para. (2). k)	
e. An indication of the public authority to which comments can be submitted and of the time schedule for the transmittal of comments;	
According to GEO 43/2007, public comments may be submitted to the competent authority. Public consultation lasts 30 days, begins on the 6th day and ends on the 36th day after the start of the authorization procedure.	
(vi) <b>Paragraph 6</b> of annex I bis, measures taken to ensure that the arrangements introduced to implement paragraph 1 of annex I bis allow the public to submit, in any appropriate manner, any comments, information, analyses or opinions that it considers relevant to the proposed deliberate release or placing on the market;	
According to Art. 17 (4) of GEO 43/2007: The public submits its observations to the competent authority, during the consultation provided in par. (2), by e-mail or by mail with acknowledgment of receipt, and may consult the notification file, excluding confidential data, according to a letter submitted to the competent authority, in compliance with provisions of the article 43.	
(vii) <b>Paragraph 7</b> of annex I bis, measures taken to ensure that due account is taken of the outcome of public participation procedures organized pursuant to paragraph 1 of annex I bis;	
Public comments are considered in the authorization procedure for the deliberate release into the environment for scientifical purposes.	
Thus, according to art. 17 (5) of GEO 43/2007, within 10 days after completion of the public consultation, the competent authority shall prepare a summary of its observations, which is submitted to the central public authority for environmental protection, authorities involved and the Biosafety Commission.	Deleted:
Within 90 days from the beginning of the authorization procedure, the competent authority shall take a decision based on the scientific opinion of the Biosafety Commission and of the authorities involved, also based on the synthesis of public consultation and the consultation of Member States.	Defetcu.
(viii) <b>Paragraph 8</b> of annex I bis, measures taken to ensure that the texts of decisions subject to the provisions on annex I bis taken by a public authority are made publicly available along with the reasons and the considerations upon which they are based;	
Article 21 of OUG 43/2007;	Deleted:
(1) Without prejudice to Article 43, the competent authority shall inform the public	
and publishes on its website address, within 30 days after making a decision, the following information:	Deleted:
<i>a)</i> decisions and review of the decisions taken pursuant to Articles 16-19 and Article 22;	Deleted:
<i>b)</i> competent authority report and the control body report, as provided in Article 8.	Deleted:
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in accordance with the provisions of annex I bis are complementary to and mutually supportive of the Party's national biosafety framework and consistent with the objectives of the Cartagena Protocol on Biosafety to the Convention on Biodiversity. Romania accepted the amendment on GMOs to Aarhus Convention by adopting Law nr.24/2008. The provisions are part of the internal law and the rights of the public and can be directly claimed, under this legal basis. Government Emergency Ordinance nr.43/2007 on the deliberate release into the environment of genetically modified organisms approved with amendments and completions by Law 247/2009, contains provisions on public participation and information in article 6 para. (4) and Article 17, Article 21, Article 32, Article 33 (8), Article 74. The legislation provides that NEPA shall: - Consult and inform the public in the decision making process, in compliance with the legislation on public access to environmental information and privacy; - Inform the authorities concerned and the public about the revision, suspension or withdrawal of authorization and about any accidents. The procedure for authorizing activities regarding the contained use of genetically modified microorganisms is public. Within 10 days of acceptance of the notification the competent authority shall publish it on the website. Proposals and public comments shall be submitted to the competent authority within 30 days of the date of posting of notification For contained use classes 3 and 4, as appropriate, the competent authority organizes public debates supported by the notifier. After the public debate, the competent authority shall prepare a report which is forwarded to the authorities concerned in the notification procedure. a) Information regarding GMOs are environmental information and are available to the public according to GD no. 878/2005. (1) In cases where the information in the notification is in conflict with the provisions of Government Decision no. 878/2005 on public access to environmental information, supporting evidence must be provided. Can not be considered confidential: a) general characteristics of the genetically modified organism; b) name and address of the company; c) location of the facility and intended use; d) contained use class and biosecurity measures; e) risk assessment; f) emergency plan.

With respect to paragraph 2 of article 6 bis, how the requirements made

## XXXIV. Obstacles encountered in the implementation of article 6 bis and annex I bis

Describe any **obstacles encountered** in the implementation of any of the paragraphs of article 6 bis and annex I bis.

Answer:

(b)

## XXXV. Further information on the practical application of the provisions of article 6 bis and annex I bis

Provide further information on the practical application of the provisions on public participation in decisions on the deliberate release into the environment and placing on the market of genetically modified organisms in article 6 bis, e.g., are

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there any statistics or other information available on public participation in such decisions or on decisions considered under paragraph 2 of annex I bis to be exceptions to the public participation procedures in that annex?

Order No. 1205/2009 for the establishment and functioning of the National Register of locations of the introduction of GMOs into the environment, ensures the public information in an organized manner. Thus, the register, which is in fact a database, created electronically, and on paper, which provides the annual locations of the GMOs is published on the NEPA website.

#### XXXVI. Website addresses relevant to the implementation of article 6 bis

Give relevant website addresses, if available, including website addresses for registers of decisions and releases related to genetically modified organisms:

Ministry of Agriculture and Rural Development http://www.madr.ro/ro/oreanisme-modificate-eenetic.html

National Environmental Protection Agency

http://www.anpm.ro/biosecuritate

#### XXXVII. Follow-up on issues of compliance

If, upon consideration of a report and any recommendations of the Compliance Committee, the Meeting of the Parties at its last session has decided upon measures concerning compliance by your country, please indicate (a) what were the measures; and (b) what specific actions your country has undertaken to implement the measures in order to achieve compliance with the Convention.

Please include cross-references to the respective sections, as appropriate.

At the Meeting of the Parties to the Aarhus Convention, held in Budva, Montenegro, in 2017, the following decision was adopted concerning Romania: Decision VI/8h, regarding the compliance of Romania with the requirements of the Aarhus Convention (https://unece.org/DAM/env/pp/compliance/MoP6decisions/Compliance\_by\_Romania\_VI-8h.pdf).

In order to achieve compliance with the Convention, Romania took a series of actions, which were described in the three progress reports send to the Compliance Committee on 1 October 2018, 1 October 2019 and 1 October 2020 on the measures taken and the results achieved in the implementation of the recommendations: First report

First report (https://unece.org/DAM/env/pp/compliance/MoP6decisions/VI.8h Romania/Correspondenc e with the Party concerned/frPartyVI.8h 01.10.2018 first progress report/frPartyVI.8h 01.10.2018 first progress report.pdf); In this report, Romania presented information about one session of training and raising awareness among the public authorities at central level about the existence of the decisions of non-compliance of the Aarhus Convention Compliance Committee. It also presented proof about public participation in SEA procedures. The report includes information about the draft or testoric of aments for a central with for the implementation of the decision strategic elements for a strategy for the implementation of the decision.

econd report (https://unece.org/DAM/env/pp/compliance/MoP6decisions/VI.8h Romania/Correspondenc e with the Party\_concerned/Second\_progress\_review/frParty\_30.09.2019\_2nd\_progress\_r eport.pdf);

<u>The second progress report addressed 3 important steps which were undertaked during 2019:</u>
 <u>informative documents for the public authorities and the general public, in order to</u>
 <u>raise awareness about their rights and obligations under the Aarhus Convention</u>

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- (paragraph 2 (a) of Decision VI/8h), investigation of the opportunities for holding training sessions for magistrates, with experience in the field of administrative contentious, in collaboration with the National Institute of Magistracy (paragraph 3 of Decision VI/8h) and the Draft Strategy for the implementation of the Decision VI/8h, regarding the compliance of Romania with the requirements of the Aarhus Convention (paragraph 8 (a) of Decision VI/8h)

3.

(paragraph 8 (a) of Decision VVon) Third report (https://unece.org/fileadmin/DAM/env/pp/compliance/MoP6decisions/VI.8h\_Romania/Corr espondence with the Party concerned/Third progress report/fPartyVI.8h 30.09.2020\_fin al progress report.pdf). The report included information about the popularization of the "Guide to public authorities for public access to environmental information" among the public and the public authorities.